

NATIONAL AUTOMOBILE DEALERS ASSOCIATION 8400 Westpark Drive - McLean, Virginia 22102 703/82 1-7040 - 703/821-7041

DOCKET SECTION

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Legal & Regulatory Group

September 7, 1999

Docket Management, Room PL-401 National Highway Traffic Safety Administration (NHTSA) 400 Seventh Street, SW Washington, D. C. **20590**

Re: Federal Motor Vehicle Safety Standards; Child Restraint Systems; 49 CFR Part 571; Docket No. 99-5891 - //

Ladies and Gentlemen:

The National Automobile Dealers Association (NADA) represents 20,000 franchised automobile and truck dealers who sell **new** and used motor vehicles and engage in service, repair and parts sales. Together they employ in excess of 1,000,000 people nationwide, yet more than 80% are small businesses as defined by the Small Business Administration.

Earlier this summer, NHTSA requested comment on a petition to amend Safety Standard No. **213**; *Child Restraint Systems*. *64* Fed, Reg. 36657, *et* seq. (July 7, 1999). The petition focuses on **the** use of child booster seats in Type 1 (lap only) seat belt-equipped seating positions and seeks to eliminate the untethered test. In response, NADA **offers** the following.

Since seat belts alone are less than ideal for use by many post-toddler children, the proper use of appropriate child restraints should be promoted. Most belt positioning booster seats for children 4-8 years old (over 40 lbs.) are designed to be used with Type II (lap/shoulder) seat belts. Yet, these belts may only be available in the front passenger seats of pre-MY 1989 vehicles (a less-than-ideal child seating location), since they weren't required for any rear seating positions back then. Also, since Type II belts aren't mandatory for the center rear seating positions of post-MY 1989 vehicles, belt positioning boosters usually cannot be located there.

NHTSA apparently is reluctant to remove its untethered booster seat test based on evidence suggesting that, even if tethers were available for belt positioning boosters, they often will not be used. In addition, while NHTSA has been unable to identify any currently available shield-type boosters designed for **use** with **Type** I belts, at least one tether-equipped vest and harness **system** is being sold. An untethered test for this system is not mandatory since, unlike for boosters, NHTSA has determined that it is obvious to users that tethers are essential.

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Several options exist to foster proper post-toddler child safety seating in positions equipped with Type I belts. These include:

- 1. Encouraging the production. and use of untethered, Standard 213-compliant child restraint systems.
- 2. Encouraging the production and use of tethered vest and harness type systems.
- 3. Educating **consumers** about new and used vehicles with integral boosters,
- 4. Educating consumers about the availability of retrofit Type II belts.
- 5. Educating consumers about the availability of retrofit tethers and upper tether anchorages designed to provide supplemental head excursion performance.

Given these options, there does not appear to be a convincing justification for eliminating, the untethered booster seat test from Standard 213.

NADA stands ready to work with NHTSA, with vehicle manufacturers, and with other interested parties on Options 4 and 5. To the extent retrofit Type II belts and/or tether anchorages are available, they should be widely recognized as such. Moreover, tie recently effective mandate for upper tether anchorages in new vehicles is likely to result in some public interest in anchorage and tether retrofits. Also, as new lower anchorage-equipped vehicles and safety seats come to market, the public may show an interest in lower anchorage retrofits as well.

On behalf of NADA, I thank NHTSA for the opportunity to comment on this matter.

Douglas I. Freenhaus

Respectfully submitted

Director, Environment, Health and Safety